

Appendix to *Relocating or Redefined: A New Perspective on Urbanization in China*

Description of Tracking Algorithm

In each year, there are nearly 700,000 community-level administrative units in China. For every two consecutive years, around 5% to 10% of these communities would have their community ID codes change for reasons discussed in Section 2.3. Also in Section 2.3, we briefly introduce the algorithm we use to track communities. In this appendix, we would in details talk about each step and the corresponding results about tracking communities for every two consecutive years from 2009 to 2017.

As shown in Figure 2, for each community, we know its community ID and Chinese name. From the code, we can extract information regarding all upper-level administrative units (e.g., province, prefecture, county and town-level governments) it belongs to, beyond which we have no further information. Since, we cannot obtain geographic locations (i.e., longitude and latitude) for each community, it would be impossible for us to track communities due to merges and splits using our algorithm. For example, Communities *A* and *B* merged as a new community. If the merged community in the latter year shares the same community ID and name with one of these two communities, (e.g., *A*), then our tracking methods would track Community *A* in both years and leave *B* in the former year unmatched. If the merged community in the latter year has a new code and name, then they would be left unmatched in both years.¹ Apart from that, our tracking algorithm works pretty well in one-to-one community tracking in any two consecutive years. Put differently, almost all communities that are left unmatched are due to merges and splits.

¹Since we could not distinguish both cases, we are not aware of the share of each case. Nevertheless, we can take the county-level administrative units merge as a reference. If the new county shares the same name with one of the previous counties, then it will keep the corresponding ID (For example, in 2015, *Jing'an* District and *Zhabei* District in *Shanghai* merged as a new district named *Jing'an*, then the new district kept the original *Jing'an* District ID code). Otherwise, it would have a new code (for example, in 2016, *Qinghe* District and *Qingpu* District in *Huai'an*, *Jiangsu* merged as a new district named *Qingjiangpu*, then the new district was assigned a new county-level ID code).

Another fact that is worth mentioning is the variable we choose as the identifier. First, community name itself cannot work since there are multiple villages sharing the same Chinese name. Though each name is unique within a town, there might be several villages with the same name across towns in the same county. Second, community ID itself is not ideal as a single identifier, at least in the first few steps. There is a possibility that Community *A* with an ID in the former year is reassigned a new ID in the latter year while this new ID belonged to Community *B* in the same town in the former year. For example, in 2009, under *Pingzhuangcheng* Street, *Yuanbaoshan* District in *Chifeng* City, *Inner Mongolia*, the ID *150403002005* was assigned to *Qianjin Road No.2 Community*. In 2010, this ID was assigned to *Fangzhi Road No.1 Community* while that community used to have another ID *150403002014* in 2009. Thus, in this case, if we use only the community ID as the key variable, we could mistakenly track two different communities. As a result, using only the twelve-digit community ID code as the key identifier would cause a mismatch problem, even within the same town-level units, though this case is very rare in our dataset. In consequence, in order to prevent such mismatch, we use both community ID and its name (in Chinese) as key variables in our tracking algorithm.

Specifically, steps of our tracking algorithm are as follows and summarized in Table A1. After each step, tracked communities are dropped and we would deal only with those left unmatched in the next step, which would avoid the double counting problem.

Step 0: In this step, we track communities without code or name change using both variables as the identifier, which account for the majority of all tracked communities.

Starting from Step 1, we begin dealing with communities whose upper-level administrative units have been adjusted. As has been mentioned, since digits in the code represent a corresponding level of administrative units, we will proceed from the highest level (province) to the lowest level (town). For administrative changes at the provincial, city and county-level governments, we search for formal documentation on adjustment details from the website

of the Ministry of Civil Affairs.² First, we manually check changes at the province level. It turns out to be that in any two consecutive years between 2009 and 2017, there are no administrative unit adjustments across provinces. Put differently, no administrative units are reassigned to a different province. Thus, we start from the prefecture level.

Step 1: In this step, we track communities with prefecture-level administrative units change, which corresponds to the third and fourth digits of the community ID. There are three reasons for prefecture-level units adjustment: establish of new prefectures, abolishment of current prefectures and changes of type of units.³ For example, in 2011, *Chaohu* City in *Anhui* Province was revoked and its counties were assigned to three cities in the province. Examples of establishment of new prefectures include *Sansha* and *Danzhou* City in *Hainan* province. Though, the majority of administrative units change at the prefecture level takes the form of readjustment, with many prefecture-level regions in Southwestern China areas or autonomous regions reclassified as cities during this period. For all these three cases, we check communities under those changed prefectures and manually do the one-to-one matching.

Step 2: In this step, we track communities with county-level administrative units change. Such changes are shown from the fifth and sixth digits of the code. Similarly, most adjustments come from changes of type of county-level administrative units.⁴ In particular, many counties or county-level cities are reclassified as districts. In addition to such reclassification, county-level units merges and splits are also a key component for adjustments. We also check communities under those changed counties and manually do the one-to-one matching.

The next two steps are associated with town-level ID code change. Since there are no detailed formal documents on adjustments at the town level and lower, we mainly rely on adjustments due to type changes of town-level administrative units.

²The website is <http://xzqh.mca.gov.cn/description?dcpid=1>

³Types of prefecture-level administrative units include prefecture-level cities (*Shi* in Chinese), prefecture-level regions (*Diqu*), autonomous prefectures (*Zizhizhou*) and leagues (*Meng*).

⁴Types of county-level administrative units include districts (*Qu* in Chinese), counties (*Xian*), county-level cities (*Xianjishi*) and autonomous counties (*Zizhixian*), banners (*Qi*) and autonomous banners (*Zizhiqi*). The latter two are particular for minority-grouped areas in *Inner Mongolia*.

Step 3: We first separate the characters indicating the type of the town-level units⁵ from its full name and define what is left as its “short name”.⁶ For town-level units that cannot be matched using their full names within a county in two consecutive years, We match them using their short names. Those matched samples may represent type adjustments.⁷ Then we are able to track communities under those towns using both the new code by changing the corresponding digits (seventh to ninth) in the community ID and community name as key variables.

Step 4: We follow similar procedures in Step 3, only allowing matching town-level units with short name as identifier across county within the same prefecture in two consecutive years.

Beginning from Step 5, we track communities with code changes at the community level.

Step 5: Since the community name is uniquely identifiable within a town-level unit. In this step, we track communities by using town-level ID code and community name as key variables, which accounts for re-orderings for community lists within a town-level administrative unit.

Step 6: In this step, we use similar methods as we did for type adjustments at the town level. For all unmatched communities, we construct their short names by dropping the characters indicating their types.⁸ We then match communities within town using their short names as key variables.

Step 7: This step follows Step 5, but using county-level ID code and community name as key variables, allowing communities reassignment to another town-level unit within the same county.

⁵Types of town-level administrative units include towns (*Zhen* in Chinese), townships (*Xiang*), Streets (*Jiedao*) and autonomous townships (*Zizhixiang*) and types indicating a particular use (e.g., prisons, farms, free trade zones, industrial zones).

⁶For example, if the full name of a town-level administrative unit is *Guanghua Township*, we just keep *Guanghua* as the short name.

⁷For example, if the *Guanghua Township* is reclassified as *Guanghua Street* in the next year, though we cannot match these two units with their full name, we may achieve that result using the short-name matching.

⁸Types of community-level administrative units include communities (*Shequ* in Chinese), villages (*Cun*) and types indicating a particular use.

Step 8: Similar to Step 7, this step follows Step 6, using county-level ID code and community short name as key variables.

Step 9: In this step, we keep the first two characters of a community's full name and use this as the key identifier to track communities within town in two consecutive years. Though not as sharp as Step 0-8, in most cases they are accurate.

Step 10: The final step uses community ID code only as the identifier for those unmatched communities.⁹ The reason that we would adopt this final step is because we observe that after previous steps, most unmatched communities result from character changes in the name of the community. Especially for communities in the minority-grouped regions, there exist changes in translating community names from their own language to Mandarin Chinese.

⁹Before the last step, we would match communities with the same name within a town across year, so the aforementioned mismatch problem would be alleviated.

Tables to Appendix

Table A1: Description of Tracking Steps

Description of Algorithm	Step	Key Variables Used in Matching
Tracking with unchanged code and name	0	Community Code, Name
Tracking with changed code at the prefecture level	1	Manually
Tracking with changed code at the county level	2	Manually
Tracking with changed code at the town level		
with: administrative type adjusted within county	3	Community Code ^a , Name
with: reassignment across counties within prefecture	4	Community Code ^a , Name
Tracking with changed code at the community level		
with: no name change within town	5	Town Code, Name
with: no short name change within town	6	Town Code, Short Name ^b
with: no name change across town within county	7	County Code, Name
with: no short name change across town within county	8	County Code, Short Name
with: first 2 characters of community name within town	9	Town Code, First 2 Characters
with: community code only	10	Community Code

^a This is revised community code with substituting the 7th to 9th digits representing the town-level administrative unit with the corresponding digits of the matched town-level units after matching with short names as identifiers.

^b “Short Name” refers to community name dropping the characters indicating the type of the community. For example, short name for *Guanghua Village* is *Guanghua*.

Table A2: Tracking Results for Communities between 2009 and 2010

Step	Communities	Reason for Adjustment	Related Code (2009)	Related Code (2010)
0	666,778			
1	-			
2	1,051			
	90	merge	<i>110103</i>	<i>110101</i>
	107	merge	<i>110104</i>	<i>110102</i>
	336	merge & establishment	<i>120107, 120108, 120109</i>	<i>120116</i>
	52	abolishment	<i>320304</i>	<i>320302, 320311, 320312</i>
	326	reclassification	<i>320323</i>	<i>320312</i>
	39	establishment	<i>360425, 360426, 360427</i>	<i>360482</i>
	101	reclassification	<i>532522</i>	<i>532503</i>
3	9,275			
4	453			
5	971			
6	4,820			
7	4,666			
8	556			
9	1,900			
10	2,455			
Total	692,925			

Table A3: Tracking Results for Communities between 2010 and 2011

Step	Communities	Reason for Adjustment	Related Code (2010)	Related Code (2011)
0	648,805			
1	6,463			
	1,018	abolishment	<i>3414</i>	<i>3401, 3402, 3405</i>
	1,718	reclassification	<i>5222</i>	<i>5206</i>
	3,727	reclassification	<i>5224</i>	<i>5205</i>
2	1,929			
	72	merge	<i>310103</i>	<i>310101</i>
	65	reassignment	<i>321003</i>	<i>321002</i>
	113	merge	<i>321011</i>	<i>321003</i>
	333	reclassification	<i>321088</i>	<i>321012</i>
	156	reclassification	<i>430122</i>	<i>430112</i>
	439	merge & reclassification	<i>500110, 500222</i>	<i>500110</i>
	312	merge & reclassification	<i>500111, 500225</i>	<i>500111</i>
	237	reclassification	<i>511522</i>	<i>511503</i>
	65	reclassification	<i>530121</i>	<i>530114</i>
	137	reclassification	<i>532621</i>	<i>532601</i>
3	8,986			
4	580			
5	1,318			
6	3,291			
7	12,209			
8	644			
9	1,646			
10	2,868			
Total	688,739			

Table A4: Tracking Results for Communities between 2011 and 2012

Step	Communities	Reason for Adjustment	Related Code (2011)	Related Code (2012)
0	675,115			
1	3			
	3	establishment	<i>4690</i>	<i>4603</i>
2	981			
	131	reclassification	<i>130207, 130230</i>	<i>130209</i>
	269	merge & establishment	<i>320502, 320503, 320504</i>	<i>320508</i>
	310	reclassification	<i>320584</i>	<i>320509</i>
	26	merge	<i>340502</i>	<i>340503</i>
	43	establishment	<i>340521</i>	<i>340506</i>
	202	reclassification	<i>511821</i>	<i>511803</i>
3	4,327			
4	199			
5	1,029			
6	2,026			
7	4,640			
8	861			
9	929			
10	1,412			
Total	691,522			

Table A5: Tracking Results for Communities between 2012 and 2013

Step	Communities	Reason for Adjustment	Related Code (2012)	Related Code (2013)
0	661,722			
1	1,648			
	1,648	reclassification	<i>6321</i>	<i>6302</i>
2	5,619			
	21	establishment	<i>150781</i>	<i>150703</i>
	407	reclassification	<i>220724</i>	<i>220781</i>
	58	merge	<i>320103</i>	<i>320104</i>
	53	merge	<i>320107</i>	<i>320106</i>
	120	reclassification	<i>320124</i>	<i>320117</i>
	148	reclassification	<i>320125</i>	<i>320118</i>
	319	reclassification	<i>321284</i>	<i>321204</i>
	93	merge	<i>370205</i>	<i>370203</i>
	1,023	merge	<i>370284</i>	<i>370211</i>
	206	reclassification	<i>441827</i>	<i>441803</i>
	526	reclassification	<i>445121</i>	<i>445102, 445103</i>
	265	establishment	<i>445202, 445221</i>	<i>445202, 445203</i>
	168	reclassification	<i>450322</i>	<i>450312</i>
	57	merge	<i>450404</i>	<i>450403</i>
	12	reassignment	<i>450403</i>	<i>450421</i>
	79	establishment	<i>450421</i>	<i>450406</i>
	116	establishment	<i>450902</i>	<i>450903</i>
	282	establishment	<i>511602</i>	<i>511603</i>
	849	reclassification	<i>511721</i>	<i>511703</i>
	435	establishment	<i>511902</i>	<i>511903</i>
	59	merge	<i>520114, 520181</i>	<i>520111</i>
	75	establishment	<i>520112</i>	<i>520115</i>
	140	reclassification	<i>532526</i>	<i>532504</i>
	31	establishment	<i>542430</i>	<i>542431</i>
	75	reclassification	<i>632721</i>	<i>632701</i>
	2	establishment	<i>652701</i>	<i>652702</i>
3	6,257			
4	246			
5	733			
6	3,621			
7	6,161			
8	275			
9	1,864			
10	2,795			
Total	690,941			

Table A6: Tracking Results for Communities between 2013 and 2014

Step	Communities	Reason for Adjustment	Related Code (2013)	Related Code (2014)
0	639,153			
1	2,514			
	492	reassignment	1306	1390
	354	reassignment	1301	1390
	1,668	reclassification	5423	5402
2	8,261			
	69	abolishment	130103	130102, 130104
	173	reclassification	130124	130111
	224	reclassification	130182	130109
	215	reclassification	130185	130110
	277	reclassification	220181	220113
	196	merge	320705, 320706	320706
	468	reclassification	320721	320707
	401	reclassification	330621	330602, 330603
	439	reclassification	330682	330604
	330	reclassification	360782	360702, 360703
	281	merge	370802	370811
	437	reclassification	370882	370812
	733	reclassification	371081	371002, 371003
	990	reclassification	371421	371403
	443	reclassification	371624	371603
	375	reclassification	420321	420304
	337	reclassification	440183	440118
	265	reclassification	440184	440117
	426	merge & reclassification	440903, 440923	440904
	388	reclassification	441421	441403
	142	reclassification	445302, 445323	445302, 445303
	140	establishment	460201	460202 - 460205
	326	reclassification	500224	500151
	170	reclassification	500227	500120
	16	establishment	632802	632857, 632858, 632859
3	6,964			
4	487			
5	525			
6	1,875			
7	4,486			
8	343			
9	839			
10	1,153			
Total	666,600			

Table A7: Tracking Results for Communities between 2014 and 2015

Step	Communities	Reason for Adjustment	Related Code (2014)	Related Code (2015)
0	638,107			
1	1,860			
	1,142	reclassification	5421	5403
	496	reclassification	5426	5404
	222	reclassification	6521	6504
2	7,425			
	311	reclassification	120221	120117
	418	reclassification	120223	120118
	573	reclassification	130323	130302, 130304, 130306
	221	merge & establishment	130603, 130604	130606
	193	reclassification	130621	130607
	272	reclassification	130622	130608
	304	reclassification	130625	130609
	330	reclassification	230182	230113
	80	merge	320405, 320412	320402, 320404, 320411, 320412
	109	reclassification	320482	320413
	245	reclassification	320982	320904
	305	reclassification	330183	330111
	103	reclassification	330303, 330322	330305
	217	reclassification	350784	350703
	279	reclassification	350822	350803
	338	reclassification	360122	360112
	223	reclassification	361122	361103
	345	reclassification	410224	410212
	60	merge	440116	440112
	352	reclassification	441283	441204
	171	reclassification	441723	441704
	218	reclassification	450122	450110
	291	reclassification	451025	451081
	303	reclassification	500223	500152
	168	reclassification	500226	500153
	108	reclassification	511422	511403
	244	reclassification	513321	513301
	146	reclassification	520421	520403
	220	reclassification	530522	530581
	64	reclassification	533421	533401
	96	reclassification	610126	610117
	118	reclassification	630221	630203
3	7,467			
4	70			
5	327			
6	2,140			
7	5,082			
8	256			
9	395			
10	1,123			
Total	664,252			

Table A8: Tracking Results for Communities between 2015 and 2016

Step	Communities	Reason for Adjustment	Related Code (2015)	Related Code (2016)
0	604,947			
1	1,083			
	285	establishment	4690	4603
	554	reclassification	5422	5405
	244	reclassification	6522	6505
2	9,901			
	426	reclassification	110228	110118
	422	reclassification	110229	110119
	979	reclassification	120225	120119
	300	merge	130721	130702, 130703, 130705
	182	reclassification	130729	130708
	214	reclassification	130733	130709
	382	reclassification	131181	131103
	232	reclassification	210122	210115
	254	reclassification	210282	210214
	167	reclassification	211121	211104
	55	reclassification	230833	230883
	122	reclassification	231024	231086
	205	merge	310108	310106
	340	reclassification	310230	310151
	154	merge & establishment	320202, 320203, 320204	320213
	118	merge & establishment	320802, 320811	320812
	122	reclassification	320829	320813
	40	merge & establishment	340702, 340703	340705
	115	reclassification	340721	340706
	257	reassignment	340823	340722
	278	reassignment	341521	340422
	82	reclassification	360402, 360427	360483
	330	reclassification	370521	370505
	367	reclassification	371727	371703
	272	reclassification	411222	411203
	147	reclassification	450221	450206
	522	reclassification	500234	500154
	282	reclassification	510122	510116
	261	reclassification	510724	510705
	853	reassignment	512081	510185
	108	reclassification	513229	513201
	267	reclassification	520303, 520321	520302, 520303, 520304
	130	reclassification	530328	530303
	72	reclassification	530421	530403
	76	reclassification	533321	533301
	34	reclassification	540125	540103
	150	reclassification	610521	610503
	217	reclassification	610624	610603
	367	reclassification	610823	610803
3	6,066			
4	32			
5	447			
6	8,682			
7	4,306			
8	2,876			
9	2,162			
10	2,226			
Total	642,728			

Table A9: Tracking Results for Communities between 2016 and 2017

Step	Communities	Reason for Adjustment	Related Code (2016)	Related Code (2017)
0	637,228			
1	890			
	890	reclassification	1390	1301, 1306
2	9,020			
	265	reclassification	130428	130407
	410	reclassification	130429	130408
	158	abolishment	130421	130402, 130471
	109	reassignment	130427	130473
	250	reclassification	130823	130881
	316	reclassification	330185	330112
	75	abolishment	330204	330212
	398	reclassification	330283	330213
	194	reassignment	330212	330203
	319	reclassification	331021	331083
	148	reclassification	360421	360404
	294	reclassification	360721	360704
	181	reclassification	361029	361003
	910	reclassification	370181	370114
	1,097	reclassification	370282	370215
	70	abolishment	410211	410202
	438	reclassification	411023	411003
	271	reclassification	430124	430182
	100	establishment	440306	440309
	24	establishment	440307	440310
	210	reclassification	451281	451203
	343	reclassification	500228	500155
	210	reclassification	500232	500156
	207	reclassification	510124	510117
	126	reclassification	510626	510604
	413	reclassification	511028	511083
	504	reclassification	520222	520281
	136	reclassification	530122	530115
	190	reclassification	610125	610118
	313	reclassification	610721	610703
	341	reclassification	610821	610882
3	6,722			
4	302			
5	477			
6	2,436			
7	2,722			
8	227			
9	921			
10	2,056			
Total	663,001			